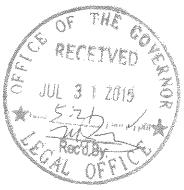


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# *I MINA'TRENTAI TRES NA LIHESLATURAN GUÅHAN* THIRTY-THIRD GUAM LEGISLATURE

155 Hesler Place, Hagåtña, Guam 96910



July 31, 2015

The Honorable Edward J.B. Calvo I Maga'lahen Guåhan Ufisinan I Maga'lahi Hagåtña, Guam

Dear Maga'lahi Calvo:

Transmitted herewith is Substitute Bill No. 151-33(COR), which was passed by *I Mina 'Trentai Tres Na Liheslaturan Guåhan* on July 31, 2015.

Sincerely TINA ROSE MUÑA\BARNES

Legislative Secretary

Enclosure (1)

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## I MINA'TRENTAI TRES NA LIHESLATURAN GUÅHAN 2015 (FIRST) Regular Session

# **CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUÅHAN**

This is to certify that Substitute Bill No. 151-33 (COR), "AN ACT TO AMEND SUBSECTIONS (a), (b) AND (j) OF § 1512.3 OF ARTICLE 5, CHAPTER 1, TITLE 5, GUAM CODE ANNOTATED, RELATIVE TO AUTHORIZING THE REFUNDING OF GOVERNMENT OF GUAM GENERAL OBLIGATION BONDS, 2007 SERIES A AND GOVERNMENT OF GUAM GENERAL OBLIGATION BONDS, 2009 SERIES A AND RELATED MATTERS, INCLUDING THE APPLICATION OF SAVINGS TO BE ACHIEVED THEREFROM," was on the 31<sup>st</sup> day of July 2015, duly and regularly passed.

Judith T. Won Pat, Ed.D. Speaker

Attested:

Tina Roše Muña Barnes Legislative Secretary

This Act was received by I Maga'lahen Guåhan this \_\_\_\_\_ day of \_\_\_\_\_

2015, at  $\underline{\mathcal{S}}$   $\underline{\mathcal{C}}$  o'clock  $\underline{\mathcal{P}}$ .M.

Assistant Staff Officer Maga'lahi's Office

**APPROVED:** 

EDWARD J.B. CALVO I Maga'lahen Guåhan

Date:\_\_

Public Law No.\_\_\_\_\_

# I MINA'TRENTAI TRES NA LIHESLATURAN GUÅHAN 2015 (FIRST) Regular Session

#### Bill No. 151-33 (COR)

As substituted and amended on the Floor.

Introduced by:

Dennis G. Rodriguez, Jr. R. J. Respicio T. R. Muña Barnes V. Anthony Ada Frank F. Blas Jr. FRANK B. AGUON, JR. Brant T. McCreadie <u>Tommy Morrison</u> James V. Espaldon

AN ACT TO AMEND SUBSECTIONS (a), (b) AND (j) OF § 1512.3 OF ARTICLE 5, CHAPTER 1, TITLE 5, GUAM CODE ANNOTATED, RELATIVE TO AUTHORIZING THE REFUNDING OF GOVERNMENT OF GUAM GENERAL OBLIGATION BONDS, 2007 SERIES A AND GOVERNMENT OF GUAM GENERAL OBLIGATION BONDS, 2009 SERIES A AND RELATED MATTERS, INCLUDING THE APPLICATION OF SAVINGS TO BE ACHIEVED THEREFROM.

## **1 BE IT ENACTED BY THE PEOPLE OF GUAM:**

Section 1. Legislative Findings and Intent. *I Liheslaturan Guåhan* finds
that under current market conditions, all or a portion of the outstanding
Government of Guam General Obligation Bonds, 2007 Series A (2007 Bonds) and
all or a portion of the outstanding Government of Guam General Obligation Bonds,
2009 Series A (2009 Bonds) can be refunded with Government of Guam Business
Privilege Tax Bonds, with significant savings for the General Fund.

1 Therefore, it is the intent of *I Liheslaturan Guåhan* to authorize a transaction 2 that would assist in facilitating the financial sustainability and flexibility of the government of Guam by taking advantage of present favorable market conditions. 3

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It is, further, the intent of I Liheslaturan Guåhan that there will be no borrowing for new capital improvements with the refunding of the 2007 Bonds and 5 6 the 2009 Bonds, but rather that the projected net cash flow savings that would be achieved from the refunding of the 2007 Bonds and the 2009 Bonds be 7 8 appropriated from the General Fund and applied toward capital improvements 9 relating to the Guam Memorial Hospital Authority and other health related matters.

10 Section 2. Authorization of Refunding of General Obligation Bonds, 11 2007 Series A and General Obligation Bonds, 2009 Series A.

12 § 1512.3(a) of Article 5, Chapter 1, Title 5, Guam Code Annotated, is 13 hereby *amended* to read as follows:

14 Authorization of Issuance of Bonds. I Maga'lahen Guåhan is "(a) authorized to issue four (4) series of bonds of the government of Guam, as 15 16 provided in this Section, in an aggregate principal amount not to exceed 17 Three Hundred Forty-Three Million Seven Hundred Thousand Dollars 18 (\$343,700,000) plus such principal amount as may be necessary for the 19 purposes of the refunding of Government of Guam General Obligation 20 Bonds, 1993 Series A, as provided in and subject to the conditions of 21 Paragraph (3) of this Subsection (a), and plus such principal amount as may 22 be necessary for the purposes of the refunding of Government of Guam 23 General Obligation Bonds, 2007 Series A and Government of Guam General 24 Obligation Bonds, 2009 Series A, as provided in and subject to the conditions of Paragraph (4) of this Subsection (a), to provide the following: 25

26 (1)For the first bond series, in the following order of 27 priority:

(A) up to One Hundred Ninety-Eight Million Dollars(\$198,000,000) for payment of unpaid income tax refunds plus interest to include for 2010 and prior;

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Set-aside for Tax Refunds for Humanitarian (i) Purposes. Of the total amount of proceeds available to issue tax refund payments, the sum of Twenty Million Dollars (\$20,000,000) shall be set aside and appropriated to the Department of Revenue and Taxation for the purpose of paying tax refunds for humanitarian purposes. The provisions of this Section shall supplement other guiding provisions of law regarding the processing of emergency tax refund payments. Requests submitted for the following humanitarian purposes shall qualify to be processed from this Twenty Million Dollars (\$20,000,000) set-aside:

(aa) off-island medical treatment, inclusive of the need to purchase medication; or death of a family member, within two (2) degrees of consanguinity;

(bb) delinquent billing payments owed to the Guam Power Authority, the Guam Waterworks Authority, the Guam Housing and Urban Renewal Authority, and the Judiciary of Guam, which have become delinquent due to financial hardships;

25 (cc) delinquent loan payments owed to the
26 Guam Housing and Urban Renewal Authority,

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1 which have become delinquent due to financial 2 hardships; and (dd) delinquent loan payments owed to 3 4 legally qualified and licensed lenders, which have become delinquent due to financial hardships. For 5 the purposes of this Section, a request for tax 6 7 refunds *shall* be submitted by the taxpayer to the Director of Revenue and Taxation. All such 8 9 requests are subject to the review and approval of 10 the Director. Twenty Million Dollars (\$20,000,000) for 11 (ii) 12 the payment of cost of living allowance to certain retired 13 government of Guam employees pursuant to the case 14 known as Rios v. Camacho: Million 15 (iii) Twenty-Six Four Hundred Thousand Dollars (\$26,400,000) for payments owed to 16 17 the Government of Guam Retirement Fund for the Guam 18 Department of Education and the Guam Memorial 19 Hospital Authority principal and interest pursuant to Public Law 28-38, as amended by Public Law 31-74; and 2021 if no alternate source of funding is available, (iv) 22 for the payment of health insurance premiums for Fiscal 23 Year 2012. 24 (2)For the second bond series: 25 no less than Twenty-Five Million One Hundred  $(\mathbf{A})$ Thousand Dollars (\$25,100,000) for payments owed to the 26 27 Government of Guam Retirement Fund for the Guam

Department of Education, the Guam Memorial Hospital 1 Authority, and the Health Insurance Bailout Agreement of FY 2 3 2011 principal and interest pursuant to Public Law 28-38, as 4 amended by Public Law 31-74, such that the sums owed to the GGRF by the government of Guam pursuant to Public Law 28-5 6 38, as amended, *shall* be extinguished in its entirety; 7 **(B)** the remaining balance of bond proceeds such that the debt to the GGRF identified in Item (2)(A) of this 8 9 Subsection (a) is paid, shall be used, in any amount, for any of 10 the following: 11 the design, construction, re-construction, (i) rehabilitation, maintenance, renovation of government of 12 Guam or Guam Department of Education-owned school 13 14 facilities, and/or the procurement and preventive 15 maintenance of school buses. A "school facility" shall 16 mean school campus facilities, including any structure or 17 structures, together with all ancillary facilities, including 18 parking facilities, utilities, infrastructure and equipment 19 associated with providing the educational or related 20services required by the Guam Department of Education, 21 and may include an existing school facility being 22 rehabilitated; and/or 23 the payment of unpaid income tax refunds (ii) for tax year 2011; and/or 24 25if no alternate source of funding is available, (iii) 26 the payment of health insurance premiums for Fiscal

Year 2012.

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1 (3)For the third bond series, to fund an escrow to pay principal, interest and redemption price of Government of Guam 2 3 General Obligation Bonds, 1993 Series A and to pay expenses relating to the authorization, sale and issuance of the bonds, including, without 4 limitation, printing costs, costs of reproducing documents, credit 5 6 enhancement fees, underwriting, legal, feasibility, financial advisory and accounting fees and charges, fees paid to banks or other financial 7 institutions providing credit enhancement, costs of credit ratings and 8 9 other costs, charges and fees in connection with the issuance, sale and 10 delivery of the bonds; provided, however, that bonds may not be 11 issued for this purpose unless (A) all obligation of the government to 12 pay debt service on, and the redemption price of, the bonds being 13 refunded *shall* be discharged concurrently with the issuance of the 14 refunding bonds; (B) thereafter, the refunded bonds shall be payable solely from and secured solely by the escrow established for such 15 16 purpose; (C) the present value of debt service on the refunding bonds 17 shall be at least two percent (2%) less than the present value of debt 18 service on the bonds being refunded, inclusive of all fees, for bond 19 counsel and bond underwriters and other costs of issuance; and (D) 20the issuance of the refunding bonds shall not result in any increase in 21 the aggregate amount of the government's outstanding "public 22 indebtedness" as that term is used in 48 USC § 1423a (§ 11 of the 23 Organic Act of Guam).

(4) For the fourth bond series, to fund an escrow or
otherwise to pay principal, interest and redemption price of all or a
portion of the Government of Guam General Obligation Bonds, 2007
Series A and the Government of Guam General Obligation Bonds,

2009 Series A, to capitalize interest on the refunding Business 1 2 Privilege Tax Bonds in an amount to ensure the General Fund is made whole in the current or following fiscal year due to timing of debt 3 service requirements but in an amount not to exceed one percent (1%)4 of refunding proceeds, and to pay expenses relating to the 5 authorization, sale, and issuance of the bonds, including without 6 limitation, printing costs, costs of reproducing documents, credit 7 enhancement fees, underwriting, legal, feasibility, financial advisory 8 and accounting fees and charges, fees paid to banks or other financial 9 10 institutions providing credit enhancement, costs of credit ratings and other costs, charges and fees in connection with the issuance, sale and 11 delivery of the bonds; provided, however, that bonds may not be 12 issued for this purpose unless (A) all obligation of the government to 13 14 pay debt service on, and the redemption price of, the bonds being refunded shall be discharged concurrently with the issuance of the 15 16 refunding bonds; (B) thereafter, the refunded bonds shall be payable 17 solely from and secured solely by the escrow established for such 18 purpose; and (C) the present value of debt service on the refunding 19 bonds *shall* be at least two percent (2%) less than the present value of 20 debt service on the bonds being refunded, inclusive of all fees, for 21 bond counsel and bond underwriters and other costs of issuance.

(5) For the first and second bond series, such amount as may be needed to capitalize and pay from bond proceeds interest on the bonds due, accruing or required to be set aside in Fiscal Years 2012 and 2013.

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26 (6) Expenses incurred in connection with the issuance of
27 such bonds not already included in an existing appropriation for or the

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1 regular budget of any government agency or instrumentality or public 2 corporation providing any service in connection with the issuance of 3 such bonds; provided, however, that bonds may not be issued in an 4 amount that would cause a violation of the debt limitation provisions 5 of 48 USC § 1423a (§ 11 of the Organic Act of Guam).

6 I Maga'lahen Guåhan shall utilize the 2011 Real (7)Property Tax Assessment Roll as certified by the Board of 7 Equalization in accordance with § 24518 of Chapter 24, Title 11, 8 9 Guam Code Annotated, in calculating the amount available for future 10 debt obligation under the Debt Limit (Ceiling) for the bond issuance 11 authorized in this Subsection."

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## Section 3. Terms and Conditions of Bonds.

13 § 1512.3(b) of Article 5, Chapter 1, Title 5, Guam Code Annotated, is 14 hereby *amended* to read as follows:

15 Terms and Conditions Determined by Certificate or Indenture. "(b) The terms and conditions of the bonds shall be as approved by I16 17 Liheslaturan Guåhan, and as determined by I Maga'lahen Guåhan by the 18 execution of a certificate or indenture authorizing the issuance of the bonds, 19 prior to the issuance of the bonds; provided, however, that such terms and 20conditions shall be consistent with this Section; that the first and second 21 series of the bonds shall mature not later than thirty-five (35) years after 22 their date of issuance, *shall* bear interest at such rates and be sold for such 23 price or prices as shall result in a yield to the bondholders that does not exceed six and one half percent (6.5%) per annum, shall require interest only 24 25 payments for Fiscal Years 2012, 2013 and 2014, and shall not require bond 26 principal payments until after such fiscal years; that the third series of the 27 bonds shall mature not later than December 31, 2018, and shall bear interest

1 at such rates and be sold for such price or prices as shall result in the present 2 value of debt service on the third series of the bonds being at least two 3 percent (2%) less than the present value of debt service on the bonds being 4 refunded, using the yield on the third series of the bonds as the discount rate; 5 and that the fourth series of the bonds shall mature not later than November 6 15, 2039, shall not be used to fund any new money projects, and shall bear 7 interest at such rates and be sold for such price or prices as shall result in the present value of debt service on the fourth series of the bonds being at least 8 9 two percent (2%) less than the present value of debt service on the bonds 10 being refunded, using the yield on the fourth series of the bonds as the 11 discount rate."

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### Section 4. Use of Anticipated Savings.

13 A new Item (1) is hereby *added* to § 1512.3(b) of Article 5, Chapter 1, Title 14 5, Guam Code Annotated, to read as follows:

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Use of Funds Saved From Fourth Series. Beginning Fiscal "(1) 16 Year 2016, the savings achieved by the government of Guam to the General 17 Fund at or above the target referenced in Subsection (a) due to the refunding 18 of the Government of Guam General Obligation Bonds, 2007 Series A and 19 the Government of Guam General Obligation Bonds, 2009 Series A by the 20fourth series of bonds, an amount equal to the resulting reduction in debt 21 service payments relating to the refunded Government of Guam General 22 Obligation Bonds, 2007 Series A and the Government of Guam General 23 Obligation Bonds, 2009 Series A, shall, to the extent practical, be allocated 24 from the General Fund and subject to an appropriation by I Liheslaturan 25 Guåhan toward capital improvements relating to the Guam Memorial Hospital Authority and other health related matters. The Bureau of Budget 26 27 and Management Research (BBMR) shall be tasked to track and manage the

savings achieved by this fourth series refunding and allocate such savings
pursuant to this Subsection, and reflect the savings and allocation in the
executive branch submission of its budget request to *I Liheslaturan Guåhan*each fiscal year. The funds allocated herein *shall* be in addition to the annual
budget allocation and budgeted appropriation levels provided to the Guam
Memorial Hospital Authority."

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## Section 5. Authorization of Use of Proceeds for Refunding.

8 A new Item (4) is hereby *added* to § 1512.3(j) of Article 5, Chapter 1, Title
9 5, Guam Code Annotated, to read as follows:

10 "(4) The proceeds from the sale of the fourth bond series shall be 11 used and are hereby appropriated to (i) fund an escrow to pay principal, 12 interest and redemption price of Government of Guam General Obligation 13 Bonds, 2007 Series A and Government of Guam General Obligation Bonds, 2009 Series A, or otherwise to pay in full such 2007 Bonds and 2009 Bonds; 14 (ii) fund capitalized interest on the refunding Business Privilege Tax Bonds 15 16 in an amount to ensure the General Fund is made whole in the current or 17 following fiscal year due to timing of debt service requirements, but in an amount not to exceed one percent (1%) of refunding proceeds; and (iii) pay 18 expenses relating to the authorization, sale and issuance of the bonds, 19 including, without limitation, printing costs, costs of reproducing 2021 documents, credit enhancement fees, underwriting, legal, feasibility, financial advisory and accounting fees and charges, fees paid to banks or 22 other financial institutions providing credit enhancement, costs of credit 23 24 ratings, and other costs, charges and fees in connection with the issuance, sale and delivery of the bonds. 25

26The Guam Economic Development Authority (GEDA) shall receive27no more than Four Hundred Thousand Dollars (\$400,000) as a bond service

fee relative to the issuance of the bonds authorized by this Section. The fee
 to be paid to GEDA *shall* be from the savings made available to the General
 Fund resulting from the refunding of the Government of Guam General
 Obligation Bonds, 2007 Series A and the Government of Guam General
 Obligation Bonds, 2009 Series A."

6 Section 6. Severability. If any provision of this Act or its application to 7 any person or circumstance is found to be invalid or contrary to law, such 8 invalidity *shall not* affect other provisions or applications of this Act that can be 9 given effect without the invalid provision or application, and to this end the 10 provisions of this Act are severable. fee relative to the issuance of the bonds authorized by this Section. The fee
 to be paid to GEDA *shall* be from the savings made available to the General
 Fund resulting from the refunding of the Government of Guam General
 Obligation Bonds, 2007 Series A and the Government of Guam General
 Obligation Bonds, 2009 Series A."

6 Section 6. Severability. If any provision of this Act or its application to 7 any person or circumstance is found to be invalid or contrary to law, such 8 invalidity *shall not* affect other provisions or applications of this Act that can be 9 given effect without the invalid provision or application, and to this end the 10 provisions of this Act are severable.